Message Text

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PAGE 01 NASSAU 00790 141901Z

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E.O. 11652: N/A TAGS: EAIR, BF

SUBJ: CIVAIR: REQUEST FOR APPROVAL OF PRECLEARANCE FACILITY

FOR FREEPORT

REF: (A) 75 NASSAU 1514 (B) NASSAU 765

- 1. EMBASSY EXPECTS TO RECEIVE FORMAL GCOB REQUEST FOR USG APPROVAL OF ESTABLISHMENT OF A PRECLEARANCE FACILITY FOR FREE-PORT WITHIN THE NEXT FEW DAYS. THE MINISTER OF TOURISM AND AVIATION HAS ALREADY APPROVED THE PROPOSAL AND CABINET IS EXPECTED TO APPROVE IT IN THE VERY NEAR FUTURE IF IT HAS NOT DONE SO ALREADY.
- 2. THE REASON FOR THE SUDDEN MOVEMENT ON THE FREEPORT FACILITY STEMS FROM THE CHANGE IN TOP MANAGEMENT OF GRAND BAHAMA DEVCO. THE EMBASSY HAS JUST LEARNED THAT DEVCO REACHED A DECISION THREE WEEKS AGO TO PROVIDE THE FINANCING FOR IMPROVEMENTS OF THE FREEPORT AIRPORT, I.E. PRECLEARANCE FACILITY, A NEW TRANSIT LOUNGE AND LENGTHENING OF THE RUNWAY. DEVCO HAS AGREED TO PUT UP DOLS 1.5 MILLION FOR THESE IMPROVEMENTS.
- 3. REFTEL (A) DISCUSSES PROBLEMS THAT A PRECLEARANCE FACILITY IN FREEPORT WOULD POST FOR USG INTERESTS IN GENERAL AND THE EMBASSY IN PARTICULAR. FOR EXAMPLE, PROBLEMS OF ASSURING THAT LIMITED OFFICIAL USE

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PAGE 02 NASSAU 00790 141901Z

ACTIONS BY PRECLEARANCE PERSONNEL ARE CONSISTENT WITH OTHER USG

INTERESTS IN THE BAHAMAS IF NO STATE DEPARTMENT PERSONNEL IS PERMANENTLY PRESENT IN FREEPORT, AND THE IMPOSSIBILITY OF EMBASSY'S PROVIDING ADMINISTRATIVE SUPPORT FOR SUCH A UNIT GIVEN OUR CURRENT STAFFING. IN ADDITION TO THESE PROBLEMS THE LACK OF ADEQUATE SECURITY ARRANGEMENTS AT NASSAU INTERNATIONAL AIRPORT IS ANOTHER FACTOR TO BE TAKEN INTO CONSIDERATION BEFORE USG MAKES A DECISION REGARDING APPROVAL OF A FACILITY FOR FREEPORT. THE EMBASSY IS PREPARING A DETAILED TELEGRAM ON THE SECURITY PROBLEM THE GENERAL CONCLUSION OF WHICH IS THAT WE WILL HAVE TO FORMALLY ADVISE THE GCOB THAT PRESENT ARRANGEMENTS ARE SO BAD THAT OUR PEOPLE CANNOT CARRY OUT THEIR RESPONSIBILITIES AS ENVISIONED IN THE PRECLEARANCE AGREEMENT.

4. EMBASSY EXPECTS THAT ONCE GCOB FORMAL REQUEST FOR APPROVAL IS MADE WE WILL RECEIVE GREAT DEAL OF PRESSURE FROM GCOB. AIRLINES AND FREEPORT GROUP FOR A RAPID POSITIVE USG RESPONSE. A NEGATIVE RESPONSE COULD HAVE SERIOUS POLITICAL IMPACT AS USG APPROVAL IS CONSIDERED BY BOTH PRIVATE AND GOVERNMENT AGENCIES' INVOLVED AS PROFORMA, IN SPITE OF INFORMAL EMBASSY CAUTIONING TO THE CONTRARY, AND THE ESTABLISHMENT OF A PRECLEARANCE FACILITY IN FREEPORT IS BELIEVED TO BE A CRUCIAL ELEMENT IN REVITALIZING THE FREEPORT ECONOMY. IN FACT WE ARE INCLINED TO AGREE THAT PRECLEARANCE UNIT IN FREEPORT IS LIKELY TO BE HELPFUL AND MORE-OVER IS AN ENCOURAGING SIGN OF EFFORTS TO GET FREEPORT MOVING ECONOMICALLY AND THUS WE DO NOT WISH TO DISCOURAGE SUCH EFFORTS. NEVERTHELESS, APPROVAL WITHOUT ADEQUATE CONSIDERATION TOO PROBLEMS RAISED BY EMBASSY WOULD ALSO HAVE SERIOUS OPERATIONAL AND POLITICAL IMPACT WHICH OVER THE LONG RUN COULD CAUSE US MUCH GRIEF. THE PURPOSE OF THIS MESSAGE THEREFORE IS TO SUGGEST THAT SERIOUS CONSIDERATION BE GIVEN TO PROBLEMS CITED IN REFTEL (A) IN ANTICIPATION OF GCOB REQUEST FOR AGREEMENT TO FREEPORT PRECLEARANCE UNIT. WEISS

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